#### GEORGE MASON UNIVERSITY

# School of Recreation, Health, and Tourism PRLS 501 (Section 001) –Natural Resources Law (3) Spring 2012

DAY/TIME: Web based Tele video LOCATION: Web based Tele video INSTRUCTOR: Dr. James C. Kozlowski E-MAIL: jkozlows@gmu.edu

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OFFICE HOURS: by appointment CELL: 703.455.8474

PREREQUISITES: PRLS 460 OR graduate status OR permission of instructor.

<u>COURSE DESCRIPTION</u>: Examines selected legal issues involving conflicting use and preservation demands on our nation's limited natural resource base, particularly those involving public lands, open space, and recreation resources. Uses case studies of recent court decisions.

<u>COURSE OBJECTIVES:</u> At the completion of the course, students should be able to:

- 1. Define the role of the courts in balancing conflicting use and preservation demands on our nation's limited natural resource base, particularly those involving public lands, open space, and recreation resources.
- 2. Analyze the relevance and significance of specific facts in a particular case involving the acquisition, management and preservation of natural resources, specifically public park and recreation resources.
- 3. Identify the issues/questions of natural resources law to be resolved by the court in a particular case involving the acquisition, management and preservation of natural resources, specifically public park and recreation resources.
- 4. Identify the relevant sources and rules of law applied by courts to resolve issues of natural resources law involving the acquisition, management and preservation of natural resources, specifically public park and recreation resources.
- 5. Describe the legal analysis and methodology applied by courts to resolve issues of natural resources law, including the role of cases, regulations, legislative materials, and other relevant law related information used by courts to resolve natural resources law issues.

#### PROFESSIONAL ASSOCIATION STANDARDS

Further, upon completion of this course, students will meet the following professional accreditation standards: Council on Accreditation of Parks, Recreation, and Tourism Related Professions standards met

- 9A.01 Understanding of and ability to apply organizational and political techniques to foster meaningful and principled relationships with boards, commissioners, staff; governmental, non-profit and private organizations; and the public to enhance leisure service opportunities.
- 9A.03 Understanding of the use of the law in management of leisure services, including land management, personnel, human rights, financing, and risk management.
- 9B.02 Understanding of the process of natural resources recreation policy development and its implications for recreation resources management.

- 9B.05 Understanding of the body of law governing natural resources recreation management and its applications in natural resource settings.
- 9B.06 Understanding of the use of the law in management of leisure services, including risk management, land management, human rights, financing, and personnel.

## COURSE OVERVIEW:

Through the case study method, this course examines the role of the courts and federal and state law in addressing a variety of issues involving the acquisition, management and preservation of natural resources, specifically public park and recreation resources. Natural resource law will be defined by the administrative and environmental review process used by citizens and interest groups to challenge governmental actions. Further, the course will examine the mission and authority of individual federal resource agencies within the context of specific environmental and resource conservation laws. In particular, this course will examine a number of natural resources legal issues involving recreation resources on federal lands.

### NATURE OF COURSE DELIVERY

Web-based televideo course

#### **REQUIRED READINGS & CLASS ITEMS:**

The "textbook" in this course is a compilation of case reports and related articles which I have written, in particular my monthly "NRPA Law Review" column in *Parks & Recreation* magazine (the official publication of the National Recreation and Park Association). These case reports and related articles will be available for reading, downloading and printing on the PRLS 501 site of my GMU homepage at the following address: http://classweb.gmu.edu/jkozlows/501.htm

EVALUATION: 3 EXAMS on Blackboard (open book, weighted equally, each exam worth 33.3%)

#### **Grading Scale**

Final grades are based on the percentage of points earned out of the total number of points available on all four exams as follows:

Range out of 150 possible pts on 3 exams

Grade	Range
Grade A+	and above
Grade	or greater, and less than 120
Grade A-	or greater, and less than 105
Grade B+	or greater, and less than 90
Grade	or greater, and less than 82
Grade B-	or greater, and less than 75

Grade	Range
Grade	or greater, and less than 67
Grade	or greater, and less than 60

#### COURSE SCHEDULE:

Students are expected to read and study the required readings for each unit as well as view the televideo lecture which accompanies each unit. CLICK Webstream PRLS 460 Video Lectures (on demand) GMU-TV website

In addition, to prepare for each exam, when available, students are encouraged to access and complete the practice questions when provided on Blackboard 9.1.

Unit One:

National Environmental Policy Act (NEPA) and Section 4(f)

(Webstream Lectures 1A & 1B for Spring 2010)

Video Lecture Notes pdf files: <u>NEPA notes</u> <u>Audubon v. Dailey</u> <u>Boomer Lake</u> <u>Sec. 4F Amendment</u> <u>4F Regs.</u>

Required Reading:

Clean Water Act Permit Ignored Adverse Impacts on Park Environment

Environmental Challenge To Federal Highway Project Through Park

Parkland Protection "Paramount Importance"

Political Reversal on National Park Gun Ban

**RELATED LINKS:** 

National Environmental Policy Act (NEPA)

RELATED LINKS: Environmental regulations for applying Section 4(f) 23 CFR 771.135 Council on Environmental Quality

**CEQ - Regulations for Implementing NEPA** 

Part 1502 - Environmental Impact Statement

Unit Two:

National Environmental Policy Act (NEPA)

(Webstream Lectures 2A & 2B)

Video Lecture Notes pdf files: <u>Bicycle Trails v. Babbitt</u> <u>Fort Funston Dog Walkers v. Babbitt</u>

Required Reading:

BICYCLE TRAILS COUNCIL OF MARIN v. BABBITT NPS bike regs in Golden Gate NRA, 9th Circuit, 1996

GOLDEN GATE NATIONAL RECREATION AREA enabling legislation, 16 U.S.C. 460bb

Fort Funston Dog Walkers v. Babbitt, 96 F. Supp. 2d 1021 (N.Dist. Cal. 2000)

**RELATED LINKS:** 

NPS website: Dog Walking in the Golden Gate National Recreation Area

Golden Gate National Recreation Area Proposed Rulemaking for Dog Management

Negotiated Rulemaking for Dog Management at GGNRA

EIS/Dog Management Plan for GGNRA

Fort Funston Dog Walkers Association

Unit Three:

National Environmental Policy Act (NEPA)

(Webstream Lectures 3A & 3B)

Video Lecture Notes pdf files: Davis v. Latscher DuBois v. USDA

Required Reading:

GETTYSBURG NATIONAL MILITARY PARK DEER MANAGEMENT PROGRAM, Davis v. Latschar, (D.C.Cir. 02/22/2000)

DUBOIS v DEPARTMENT OF AGRICULTURE LOON LAKE SKI EIS, 1996

**RELATED LINKS:** 

NEPA/EIS general principles highlighted, Dubois v. Dept. of Agric. "Loon Lake"

CEQ - Regulations for Implementing NEPA

Part 1502 - Environmental Impact Statement

Unit Four:

Recreation Resources: Recreation on Federal Lands

(Webstream Lectures 4A & 4B)

Video Lecture Notes pdf files: CLF v. Secy Mausolf v. Babbitt Personal Watercraft v. Commerce

Required Reading:

CONSERVATION LAW FOUNDATION OF NEW ENGLAND, INC. v. SECRETARY OF THE INTERIOR (NPS Cape Cod ORV case)

PERSONAL WATERCRAFT INDUSTRY ASN. v. DEPARTMENT OF COMMERCE jet ski regs in marine sanctuary, 48 F.3d 540 (D.C. Cir. 1995)

MAUSOLF v. BABBITT, (8th Circuit 1997) restrictions on snowmobiling in Voyageurs National Park

NORTHWEST MOTORCYCLE ASS'N v. USDA, 18 F.3d 1468 (9th Cir. 1994)

Exam One: sample multple choice exam questions

**Unit Five** 

Land and Water Conservation Fund Act (LWCF)

(Webstream Lectures 5A & 5B)

Video Lecture Notes pdf files: <u>Shawangunks</u> <u>Ironbridge</u> <u>Crater of Diamonds</u> <u>Save Our</u> <u>Parks</u>

# Required Reading:

LWCF ACT BLOCKS CONVERSION OF SCENIC EASEMENT TO GOLF COURSE, Aug. '94 NRPA Law Review Parks & Recreation

FRIENDS OF IRONBRIDGE PARK v. BABBITT LWCF regs "facility changes" (1999 opinion U.S. Court of Appeals, 4th Circuit)

SIERRA CLUB OF ARKANSAS v. DAVIES LWCF Case, USCA 8th Circuit, 1992, Crater of Diamonds State Park

Crater of Diamonds State Park

New Yankee Stadium Replaces Parkland *Parks & Recreation*. Apr., 2007. Yankee Stadium Redevelopment Project LWCF Case Study

Golf Development Park Lease Environmental Reveiw, *Parks & Recreation* Mar. 2010 Jean Klock Park Case Study

### **RELATED LINKS:**

LAND AND WATER CONSERVATION FUND ACT (LWCF)

§ 4601–8. Financial assistance to States

FEDERAL CASE: Save Our Parks v. Kempthorne, 2006 U.S. Dist. LEXIS 85206 (S.D.N.Y 2006)

STATE CASE: Save Our Parks v. City of New York, 2006 N.Y. Misc. LEXIS 2365; 236 N.Y.L.J. 35

New York City Department of Parks and Recreation: Yankee Stadium Redevelopment Project

Save Our Parks Blog

Yankee Stadium/Parks Exchange Underway, Gotham Gazette, Oct. 2006

National Park Service (NPS) LWCF website

Quick History of the LWCF PROGRAM

NPS website Urban Park & Recreation Recovery Program (UPARR)

2002 Virginia Outdoors Plan

Northern Virgnia Regional Analysis/Recommendations Va Outdoor Plan 2008

Virginia Outdoors Fund (Land and Water Conservation Fund )

Virginia Code Title 10.1 CONSERVATION

Unit Six:

"Takings" unconstitutional taking of private property

(Webstream Lectures 6A & 6B)

Video Lecture Notes pdf files: <u>Kelo Lucas Dolan Lake Tahoe Tualatin Hills</u> Required Reading:

WATERFRONT REVITALIZATION CONDEMNS HOMES, Kelo v. New London, Conn., Parks & Recreation, February 2006.

CONSTITUTIONAL DIRE STRAITS FOR PUBLIC BAN ON PRIVATE BEACH BUILDING: Lucas v. South Carolina Coastal Council, October 1992, Parks & Recreation

CONSTITUTIONAL GREENWAY DEDICATION REQUIRES "ROUGH PROPORTIONALITY" TO DEVELOPMENT'S IMPACT, NRPA Law Review, Parks & Recreation, September 1994

STATE MANDATORY DEDICATION OPINIONS ILLUSTRATE "ROUGH PROPORTIONALITY" ANALYSIS, Parks & Recreation, September 1994

LAKE TAHOE DEVELOPMENT MORATORIUM PASSES CONSTITUTIONAL TEST

DEVELOPERS CHALLENGE FEE FOR PARKS AND RECREATION

Riverwalk Bridge Obscured Neighbor's View

Unit Seven:

Diversion of Public Park & Recreation Resources

(Webstream Lectures 7A & 7B)

Video Lecture Notes pdf files: <u>Central Park</u> <u>Griffith Metro Dade</u> <u>Ridgway Nickols Angel Cummings</u> Brundage Vandemark

Required Reading:

THE RESTAURANT IN CENTRAL PARK: A DIVERSION CASE STUDY, NRPA LAW REVIEW, May 1985, Parks & Recreation

<u>GRIFFITH v. CITY OF LOS ANGELES , TEMPORARY LANDFILL PROPER PURPOSE IN DEDICATED PARK?</u>

WHITE v. METROPOLITAN DADE COUNTY, FLORIDA TENNIS TOURNAMENT DEPRIVED PUBLIC OF PARK USE

Borough of Ridgway v. Grant, 56 Pa. Commw. 450; 425 A.2d 1168 (1981)

NICKOLS v. COMMISSIONERS OF MIDDLESEX COUNTY (Mass. 1960)

ANGEL v. CITY OF NEWPORT (R.I. 1972)

Gift of Park Land in Perpetuity

Fairfax County Park Authority v. Brundage, Supreme Court of Virginia, 159 S.E.2d 831, March 4, 1968

HEIRS CLAIM UNDEVELOPED PARK PARCEL UNDER "USE IT OR LOSE IT" CLAUSE (Vandemark)

RELATED LINKS:

NRPA BRIEF URGES "MARKET" VALUE INAPPROPRIATE, JANUARY 1994, "NRPA LAW REVIEW," Parks & Recreation

COMPENSATION FOR CONDEMNED LAND NOT DEVALUED BY PARK DEDICATION, May 1994, "NRPA LAW REVIEW," Parks & Recreation

FAIRFAX COUNTY PARK AUTHORITY v. VIRGINIA DEPARTMENT OF TRANSPORTATION, 247 Va. 259 (1994) Virginia Supreme Court Opinion

Unit Eight:

First Amendment Issues in Parks & Recreation Resources

(Webstream Lectures 8A & 8B)

Video Lecture Notes pdf files: <u>Clark v CCNV Ward v RAR Doe VietVets Thomas v CPD Fillyaw</u>

Required Reading:

CLARK v. COMMUNITY FOR CREATIVE NON-VIOLENCE, 468 U.S. 288 (1984)

WARD v. ROCK AGAINST RACISM, 491 U.S. 781 (1989)

UNITED STATES v. DOE, 968 F.2d 86 (D.C.Cir. 1992)

FRIENDS OF THE VIETNAM VETERANS MEMORIAL v. KENNEDY (D.C. Cir. 1997)

NO THREAT OF UNCONSTITUTIONAL CENSORSHIP IN PARK PERMIT ORDINANCE; Thomas v. Chicago Park District, 534 U. S. 316 (2002)

Naturist Society Inc. v. Fillyaw, 858 F.Supp. 1559 (S.D. Fla. 1994)

**EXAM TWO** 

Unit Nine:

Federal Liability for Recreational Injuries

(Webstream Lectures 9A & 9B)

Video Lecture Notes pdf files: FedRec ARA Judd Soto Hegg McMurray Hannon Rost Montejo RUS Fees Central Green

Required Reading:

Discretionary Function Exception 28 U.S.C. § 2680a.

Federal Tort Claims Act, 28 U.S.C. sec. 1346 (FTCA).

ARA LEISURE SERVICES v. UNITED STATES, NATIONAL PARK TOUR BUS ACCIDENT ON ERODED ROAD

JUDD v. UNITED STATES, DIVER RECEIVES NO WARNING FROM FOREST SERVICE

SOTO v. UNITED STATES, NO WARNING OR DIVING PROHIBITION IN CROWDED NFS AREA

Recreational Use Statutes

HEGG v. UNITED STATES, SWING SET INJURY ON FEDERAL SITE TESTS REC USE DEFENSE

McMURRAY v. U.S., BLM FAILURE TO WARN OF TEMPERATURES IN HOT SPRINGS

HANNON v. UNITED STATES, RUS IMMUNITY FOR NATIONAL FOREST THERMAL POOL

ROST v. UNITED STATES, CAMPER IMPALED ON FOREST SERVICE GATE

MONTEJO v. UNITED STATES, RECREATIONAL USE IMMUNITY FOR NPS CABLE

FEE EXCEPTION TO STATE RECREATIONAL USE LAWS ON FEDERAL SITES, NRPA LAW REVIEW, FEB. 1998

Federal Flood Control Immunity

UNITED STATES v. JAMES: DOES U.S. FLOOD CONTROL IMMUNITY INCLUDE RESERVOIR RECREATION?

Central Green Co. v. United States, 121 S.Ct. 1005, 531 U.S. 425, 531 U.S. 425, 177 F.3d 834, 148 L.Ed.2d 919 (U.S. 02/21/2001)

**RELATED LINKS:** 

<u>Virginia Recreational Use Statute § 29.1-509 Duty of care and liability for damages of landowners to hunters, fishermen, sightseers, etc.</u>

Maryland Recreational Use Statute (Is Maryland a "fee" or a "consideration" jurisdiction?)

Unit Ten:

Wildlife Resources & Endangered Species Protection (Webstream Lectures 10A & 10B)

Video Lecture Notes pdf files: Turtles Humane Society N.E. Naturist TVAvHill Sweet Home

Required Reading:

ENDANGERED SEA TURTLES PROTECTED DURING CITY BEACH RESTORATION, JUNE 1993 Parks & Recreation

Humane Soc. of United States v. Lujan, Civil Action 768 F. Supp. 360 (Dist. D.C. 1991)

New England Naturist Assn. v. Larsen, 692 F. Supp. 75 (Dist. R.I. 1988)

TVA v. HILL, 437 U.S. 153 (1978)

ENDANGERED SPECIES ACT REGULATES CRITICAL HABITAT MODIFICATION ON PRIVATE LAND

**RELATED LINKS:** 

U.S. Fish & Wildlife Service, Consultations with Federal Agencies, Section 7 Endangered Species Act

Unit Eleven:

Themes & Variations

Rainbow Nyazie

United States v. Rainbow Family, 695 F. Supp. 294 (E.D. Tex. 1988)

Nyazie v. Kennedy, CIVIL ACTION NO. 97-0120, UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA, August 24, 1998, drowning at Great Falls

"Pine Tree" Cell Tower in Park

Gun Club Lead Shot "Hazardous Waste" For Environmental Cleanup Law James C. Kozlowski Parks & Recreation . Aug 1993. Vol. 28, Iss . 8

<u>Camp Rafting Trips Unlicensed Commercial Activity</u> James C. Kozlowski. Parks & Recreation. Nov. 2008. Vol. 43, Iss.11.

Surplus federal property for parks program in review.

James C. Kozlowski. Parks & Recreation May 1982 v17 p32(5)

### **Exam Three**

*Note:* Faculty reserve the right to revise the course schedule.

# Student Expectations

- Students must adhere to the guidelines of the George Mason University Honor Code [See <a href="http://academicintegrity.gmu.edu/honorcode/">http://academicintegrity.gmu.edu/honorcode/</a>].
- Students with disabilities who seek accommodations in a course must be registered with the George Mason University Office of Disability Services (ODS) and inform their instructor, in writing, at the beginning of the semester [See <a href="http://ods.gmu.edu/">http://ods.gmu.edu/</a>].
- Students must follow the university policy for Responsible Use of Computing [See <a href="http://universitypolicy.gmu.edu/1301gen.html">http://universitypolicy.gmu.edu/1301gen.html</a>].
- Students are responsible for the content of university communications sent to their George Mason University email account and are required to activate their account and check it regularly. All communication from the university, college, school, and program will be sent to students solely through their Mason email account.
- Students must follow the university policy stating that all sound emitting devices shall be turned off during class unless otherwise authorized by the instructor.
- Students are expected to exhibit professional behaviors and dispositions at all times.

## Campus Resources

- The George Mason University Counseling and Psychological Services (CAPS) staff consists of
  professional counseling and clinical psychologists, social workers, and counselors who offer a
  wide range of services (e.g., individual and group counseling, workshops and outreach
  programs) to enhance students' personal experience and academic performance [See
  <a href="http://caps.gmu.edu/">http://caps.gmu.edu/</a>].
- The George Mason University Writing Center staff provides a variety of resources and services (e.g., tutoring, workshops, writing guides, handbooks) intended to support students as they work to construct and share knowledge through writing [See <a href="http://writingcenter.gmu.edu/">http://writingcenter.gmu.edu/</a>].
- For additional information on the College of Education and Human Development, School of Recreation, Health, and Tourism, please visit our website [See <a href="http://rht.gmu.edu">http://rht.gmu.edu</a>].

CORE VALUES COMMITMENT: The College of Education and Human Development is committed to collaboration, ethical leadership, innovation, research-based practice, and social justice. Students are expected to adhere to these principles.

